104TH CONGRESS 1ST SESSION

H. R. 1912

To deter and penalize health care fraud and abuse and to simplify the administration of health benefit plans.

IN THE HOUSE OF REPRESENTATIVES

June 22, 1995

Mr. Stark introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Ways and Means, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To deter and penalize health care fraud and abuse and to simplify the administration of health benefit plans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Health Care Fraud Prevention and Paperwork Reduction
- 6 Act of 1995".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.

- Sec. 3. Inapplicability of McCarran-Ferguson Act.
- Sec. 4. Definitions.

TITLE I-FRAUD AND ABUSE

- Subtitle A—Amendments to Anti-Fraud and Abuse Provisions Applicable to Medicare, Medicaid, and State Health Care Programs
- Sec. 101. Anti-kickback statutory provisions.
- Sec. 102. Civil money penalties.
- Sec. 103. Private right of action.
- Sec. 104. Amendments to exclusionary provisions in fraud and abuse program.
- Sec. 105. Sanctions against practitioners and persons for failure to comply with statutory obligations relating to quality of care.
- Sec. 106. Revisions to criminal penalties.
- Sec. 107. Effective date.

Subtitle B—Establishment of All-Payer Health Care Fraud and Abuse Control Program

- Sec. 111. All-payer health care fraud and abuse control program.
- Sec. 112. Establishment of all-payer health care fraud and abuse control account.
 - Subtitle C—Application of Fraud and Abuse Authorities Under the Social Security Act to Other Payers
- Sec. 121. Application of civil money penalties to all payers.
- Sec. 122. Application of certain criminal penalties to all payers.
- Sec. 123. Construction of social security act references.

Subtitle D-Advisory Opinions on Kickbacks and Self-Referral

- Sec. 131. Establishment of process for issuance of advisory opinions.
- Sec. 132. Imposition of fees.

Subtitle E—Preemption of State Corporate Practice Laws

Sec. 141. Preemption of State laws prohibiting corporate practice of medicine.

TITLE II—INFORMATION SYSTEMS AND ADMINISTRATIVE SIMPLIFICATION

- Sec. 201. Requirement for health benefit cards.
- Sec. 202. National enrollment verification system.
- Sec. 203. Requirements for uniform claims and electronic claims data set.
- Sec. 204. Reporting of uniform clinical data sets.
- Sec. 205. Uniform hospital cost reporting.
- Sec. 206. Use of task forces.

1 SEC. 2. FINDINGS.

- 2 The Congress finds as follows:
- 3 (1) The costs of health care consume more than
- 4 14 percent of the gross domestic product of the

- 1 United States, significantly affecting interstate com-2 merce and the budget of the Federal Government.
 - (2) Federal outlays for the medicare program alone totaled \$162,500,000,000 in fiscal year 1994 and are expected to exceed \$177,000,000,000 in fiscal year 1995 and \$198,000,000,000 in fiscal year 1996.
 - (3) According to the General Accounting Office, as much as 10 percent of all health care expenditures in the United States, or \$100,000,000,000, is lost each year to health care fraud and abuse.
 - (4) As a direct provider of health care and as a source of payment for health care, the Federal Government has a significant interest in assessing the quality and costs of health care through the evaluative activities of several Federal agencies.
 - (5) The health care system existing throughout the United States has a significant effect on the amount, distribution, and use of Federal funds because of the large numbers of—
 - (A) individuals who receive health care benefits under programs operated or financed in whole or in part by the Federal Government;
 - (B) individuals who benefit because of the exclusion from Federal taxes of the amounts

1	spent by their employers to provide them with
2	health insurance benefits;
3	(C) health care providers and professionals
4	who provide items and services for which the
5	Federal Government makes payments; and
6	(D) health care providers and professionals
7	who have received direct or indirect financial
8	assistance from the Federal Government be-
9	cause of their status as such a provider or pro-
10	fessional.
11	(6) It is in the interest of the United States
12	that there be a national "all-payer" anti-fraud pro-
13	gram, and a national administrative simplification
14	program, for our health care industry.
15	SEC. 3. INAPPLICABILITY OF MCCARRAN-FERGUSON ACT.
16	For purposes of section 2(b) of the Act of March 9,
17	1945 (15 U.S.C. 1012(b); commonly known as the
18	McCarran-Ferguson Act), this Act shall be considered to
19	specifically relate to the business of insurance.
20	SEC. 4. DEFINITIONS.
21	For purposes of this Act:
22	(1) CARRIER.—The term "carrier" means a li-
23	censed insurance company, a hospital or medical
24	service corporation (including an existing Blue Cross
25	or Blue Shield organization, within the meaning of

1	section 833(c)(2) of the Internal Revenue Code of
2	1986), a health maintenance organization, or other
3	entity licensed or certified by a State to provide
4	health insurance or health benefits. The Secretary
5	may issue regulations that provide for affiliated car-
6	riers to be treated as a single carrier where appro-
7	priate under this title.
8	(2) Health benefit plan.—
9	(A) IN GENERAL.—The term "health bene-
10	fit plan'' means—
11	(i) a health plan, other than a plan
12	described in subparagraph (B);
13	(ii) the medicare program;
14	(ii) medicare supplemental health in-
15	surance;
16	(iii) the medicaid program; and
17	(iv) except as the Secretary may pro-
18	vide, other Federal or State programs that
19	provide for payments for health care serv-
20	ices (other than coverage or insurance de-
21	scribed in subparagraph (B)).
22	(B) Exception.—The term "health bene-
23	fit plan" does not include any of the following
24	(or any combination thereof):

1	(i) Coverage only for accident, dental,
2	vision, disability income, or long-term care
3	insurance, or any combination thereof.
4	(ii) Coverage issued as a supplement
5	to liability insurance.
6	(iii) Liability insurance, including gen-
7	eral liability insurance and automobile li-
8	ability insurance.
9	(iv) Worker's compensation or similar
10	insurance.
11	(v) Automobile medical-payment in-
12	surance.
13	(vi) Coverage for a specified disease
14	or illness.
15	(vii) A hospital or fixed indemnity pol-
16	icy.
17	(3) Health benefit plan sponsor.—The
18	term "health benefit plan sponsor" means, in rela-
19	tion to a health benefit plan that—
20	(A) is an insured plan, the carrier provid-
21	ing the plan; or
22	(B) is a self-insured plan, the entity that
23	sponsors the plan (as defined by the Secretary).
24	(4) Health care provider.—The term
25	"health care provider" includes a provider of services

- 1 (as defined in section 1861(u) of the Social Security
 2 Act), a physician, a laboratory (as defined in section
 3 353(a) of the Public Health Service Act), a supplier,
 4 and any other person furnishing health care in a
 5 State. Such term includes a Federal or State pro6 gram that provides directly for the provision of
 7 health care to beneficiaries.
 - (5) HEALTH PLAN.—The term "health plan" means—
 - (A) any contract of health insurance, including any hospital or medical service policy or certificate, hospital or medical service plan contract, or health maintenance organization group contract, that is provided by a carrier in a State; or
 - (B) an employee welfare benefit plan or other arrangement insofar as the plan or arrangement provides health benefits in a State and is funded in a manner other than through the purchase of one or more policies or contracts described in subparagraph (A).
 - (6) Managed care plan.—The term "managed care plan" means a health plan that provides for items and services covered under the plan pri-

- 1 marily through providers in the provider network of 2 the plan.
 - (7) POINT-OF-SERVICE PLAN.—The term "point-of-service plan" means a health plan other than a managed care plan that permits an enrollee to receive benefits through a provider network.
 - (8) PROVIDER NETWORK.—The term "provider network" means, with respect to a health plan, providers who have entered into an agreement with the plan under which such providers are obligated to provide items and services covered under the plan to individuals enrolled in the plan.
 - (9) SECRETARY.—The term "Secretary" means the Secretary of Health and Human Services.
 - (10) SELF-INSURED.—The term "self-insured" means, with respect to a health plan, a plan that is described in paragraph (5)(B).
 - (11) STATE.—The term "State" means the 50 States, the District of Columbia, Puerto Rico, the Virgin Islands, Guam, the Northern Mariana Islands, and American Samoa.

1	TITLE I—FRAUD AND ABUSE
2	Subtitle A-Amendments to Anti-
3	Fraud and Abuse Provisions Ap-
4	plicable to Medicare, Medicaid,
5	and State Health Care Programs
6	SEC. 101. ANTI-KICKBACK STATUTORY PROVISIONS.
7	(a) REVISION TO PENALTIES.—
8	(1) Permitting secretary to impose civil
9	MONETARY PENALTY.—Section 1128A(a) of the So-
10	cial Security Act (42 U.S.C. 1320a-7a(a)) is amend-
11	ed—
12	(A) by striking "or" at the end of para-
13	graphs (1) and (2);
14	(B) by striking the semicolon at the end of
15	paragraph (3) and inserting "; or"; and
16	(C) by inserting after paragraph (3) the
17	following new paragraph:
18	"(4) carries out any activity in violation of
19	paragraph (1) or (2) of section 1128B(b);".
20	(2) DESCRIPTION OF CIVIL MONETARY PEN-
21	ALTY APPLICABLE.—Section 1128A(a) of such Act
22	(42 U.S.C. 1320a-7a(a)) is amended—
23	(A) by striking "given)." at the end of the
24	first sentence and inserting the following:

1	"given or, in cases under paragraph (4),
2	\$50,000 for each such violation)."; and
3	(B) by striking "claim." at the end of the
4	second sentence and inserting the following:
5	"claim (or, in cases under paragraph (4), dam-
6	ages of not more than three times the total
7	amount of remuneration offered, paid, solicited,
8	or received.''.
9	(3) Increase in criminal penalty.—Para-
10	graphs (1) and (2) of section 1128B(b) of such Act
11	(42 U.S.C. 1320a-7b(b)) are each amended—
12	(A) by striking "\$25,000" and inserting
13	"\$50,000"; and
14	(B) by striking the period at the end and
15	inserting the following: ", and shall be subject
16	to damages of not more than three times the
17	total remuneration offered, paid, solicited, or
18	received.''.
19	(b) Revisions to Exceptions.—
20	(1) Exception for discounts.—Section
21	1128B(b)(3)(A) of such Act (42 U.S.C. 1320a-
22	7b(b)(3)(A)) is amended by striking "program;" and
23	inserting "program and is not in the form of a cash
24	payment:".

- (2) Exception for payments to employ-EES.—Section 1128B(b)(3)(B) of such Act (42)U.S.C. 1320a-7b(b)(3)(B) is amended by inserting at the end "if the amount of remuneration under the arrangement is consistent with the fair market value of the services and is not determined in a manner that takes into account (directly or indirectly) the volume or value of any referrals, except that such employee can be paid remuneration in the form of a productivity bonus based on services personally performed by the employee.".
 - (3) EXCEPTION FOR WAIVER OF COINSURANCE BY CERTAIN PROVIDERS.—Section 1128B(b)(3)(D) of such Act (42 U.S.C. 1320a-7b(b)(3)(D)) is amended to read as follows:
 - "(D) a waiver or reduction of any coinsurance or other copayment if—
 - "(i) the waiver or reduction is made pursuant to a public schedule of discounts which the person is obligated as a matter of law to apply to certain individuals,
 - "(ii) the waiver or reduction is made pursuant to an established program and applies to a defined group of individuals whose incomes do not exceed 150 percent (or such higher percent-

age as the Secretary may permit) of the official 1 2 poverty line (as defined by the Office of Management and Budget, and revised annually in 3 4 accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981) applicable 5 6 to a family of the size involved, "(iii) the waiver or reduction of coinsur-7 ance is not offered as part of any advertisement 8 9 or solicitation and the person offering the waiver or reduction determines in good faith that 10 11 the individual is in financial need. "(iv) the person offering the waiver or re-12 13 duction fails to collect the coinsurance or other 14 payment after making reasonable collection ef-15 forts, or "(v) the waiver or reduction of coinsurance 16 17 is in accordance with a cost sharing schedule or 18 a supplemental benefit package which may be 19 offered by a managed care plan (as defined in 20 section 4 of the Health Care Fraud Prevention 21 and Paperwork Reduction Act of 1995); and". 22 (4) NEW EXCEPTION FOR CAPITATED PAY-MENTS.—Section 1128B(b)(3) of such Act (42 23

U.S.C. 1320a-7b(b)(3)) is amended—

1	(A) by striking "and" at the end of sub-
2	paragraph (D);
3	(B) by striking the period at the end of
4	subparagraph (E) and inserting "; and; and
5	(C) by adding at the end the following new
6	subparagraphs:
7	"(F) any reduction in cost sharing or increased
8	benefits given to an individual, any amounts paid to
9	a provider for an item or service furnished to an in-
10	dividual, or any discount or reduction in price given
11	by the provider for such an item or service, if the
12	individual is enrolled with and such item or service
13	is covered under any of the following:
14	''(i) A health plan which is furnishing
15	items or services under a risk-sharing contract
16	under section 1876 or section 1903(m).
17	"(ii) A health plan receiving payments on
18	a prepaid basis, under a demonstration project
19	under section 402(a) of the Social Security
20	Amendments of 1967 or under section 222(a)
21	of the Social Security Amendments of 1972;
22	and
23	"(G) any amounts paid to a provider for an
24	item or service furnished to an individual or any dis-
25	count or reduction in price given by the provider for

- such an item or service, if the individual is enrolled
- with and such item or service is covered under a
- 3 health plan under which the provider furnishing the
- 4 item or service is paid by the health plan for fur-
- 5 nishing the item or service only on a capitated basis
- 6 pursuant to a written arrangement between the plan
- 7 and the provider in which the provider assumes fi-
- 8 nancial risk for furnishing the item or service.".
- 9 (c) Authorization for the Secretary To Issue
- 10 REGULATIONS.—Section 1128B(b) of such Act (42 U.S.C.
- 11 1320a-7b(b)) is amended by adding at the end the follow-
- 12 ing new paragraph:
- 13 "(4) The Secretary is authorized to impose by regula-
- 14 tion such other requirements as needed to protect against
- 15 program or patient abuse with respect to any of the excep-
- 16 tions described in paragraph (3).".
- 17 (d) CLARIFICATION OF OTHER ELEMENTS OF OF-
- 18 FENSE.—Section 1128B(b) of such Act (42 U.S.C.
- 19 1320a-7b(b)) is amended—
- 20 (1) in paragraph (1)(A), by striking "in return
- for referring" and inserting "to refer";
- (2) in paragraph (1)(B), by striking "in return
- for purchasing, leasing, ordering, or arranging for or
- recommending" and inserting "to purchase, lease,
- order, or arrange for or recommend"; and

1	(3) by adding at the end of paragraphs (1) and
2	(2) the following sentence: "A violation exists under
3	this paragraph if one or more purposes of the remu-
4	neration is unlawful under this paragraph.".
5	SEC. 102. CIVIL MONEY PENALTIES.
6	(a) Prohibition Against Offering Inducements
7	to Individuals Enrolled Under Plans.—
8	(1) Offer of remuneration.—Section
9	1128A(a) of the Social Security Act (42 U.S.C.
10	1320a-7a(a)), as amended by section 101(a)(1), is
11	amended—
12	(A) by striking "; or" at the end of para-
13	graph (3) and inserting a semicolon;
14	(B) by striking the semicolon at the end of
15	paragraph (4) and inserting "; or"; and
16	(C) by inserting after paragraph (4) the
17	following new paragraph:
18	"(5) offers, pays, or transfers remuneration to
19	any individual eligible for benefits under title XVIII
20	of this Act, or under a State health care program
21	(as defined in section 1128(h)) that such person
22	knows or should know is likely to influence such in-
23	dividual to order or receive from a particular pro-
24	vider, practitioner, or supplier any item or service
25	for which payment may be made, in whole or in

- part, under title XVIII, or a State health care program, other than to influence an individual enrolled in a managed care plan or a point-of-service plan (as defined in section 4 of the Health Care Fraud Prevention and Paperwork Reduction Act of 1995 to receive benefits under the plan in accordance with established practice patterns for the delivery of medically necessary services;".
 - (2) REMUNERATION DEFINED.—Section 1128A(i) of such Act (42 U.S.C. 1320a-7a(i)) is amended by adding at the end the following new paragraph:
 - "(6) The term 'remuneration' includes the waiver or reduction of coinsurance amounts, and transfers of items or services for free or for other than fair market value, except that such term does not include the waiver or reduction of coinsurance amounts by a person or entity, if—
 - "(A) the waiver or reduction is made pursuant to a public schedule of discounts which the person is obligated as a matter of law to apply to certain individuals,
 - "(B) the waiver or reduction is made pursuant to an established program and applies to a defined group of individuals whose incomes do

not exceed 150 percent (or such higher percentage as the Secretary may permit) of the official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981) applicable to a family of the size involved,

- "(C) the waiver or reduction of coinsurance is not offered as part of any advertisement or solicitation and the person offering the waiver or reduction determines in good faith that the individual is in financial need,
- "(D) the person offering the waiver or reduction fails to collect the coinsurance or other payment after making reasonable collection efforts, or
- "(E) the waiver or reduction of coinsurance is in accordance with a cost sharing schedule or a supplemental benefit package which may be offered by a managed care plan under section 4 of the Health Care Fraud Prevention and Paperwork Reduction Act of 1995.".
- 23 (b) Additional Offenses.—Section 1128A(a) of 24 such Act, as amended by section 101(a)(1) and subsection 25 (a)(1), is further amended—

- 1 (1) by striking "or" at the end of paragraph 2 (4);
 - (2) by striking the semicolon at the end of paragraph (5) and inserting "; or"; and
 - (3) by inserting after paragraph (5) the following new paragraphs:
 - "(6) engages in a practice which has the effect of limiting or discouraging (as compared to other plan enrollees) the utilization of medically necessary health care services covered by law or under the service contract by title XIX or other publicly subsidized patients, including but not limited to differential standards for the location and hours of service offered by providers participating in the plan;
 - "(7) substantially fails to cooperate with a quality assurance program or a utilization review activity;
 - "(8) engaging in a pattern of failing substantially to provide or authorize medically necessary items and services that are required to be provided to an individual covered under a health plan (as defined in section 4 of the Health Care Fraud Prevention and Paperwork Reduction Act of 1995) or public program for the delivery of or payment for health care items or services, if the failure has adversely af-

- fected (or had a substantial likelihood of adversely
- 2 affecting) the individual; or
- 3 "(9) submits false or fraudulent statements,
- 4 data or information on claims to the Secretary, a
- 5 State health care agency, or any other Federal,
- 6 State or local agency charged with implementation
- 7 or oversight of a health plan or a public program
- 8 that the person knows or should know is fraudu-
- 9 lent;''.
- 10 (c) Modifications of Amounts of Penalties
- 11 AND ASSESSMENTS.—Section 1128A(a) of such Act (42
- 12 U.S.C. 1320a-7a(a)), as amended by section 101(a), sub-
- 13 section (a)(1), and subsection (b), is amended in the mat-
- 14 ter following paragraph (9)—
- 15 (1) by striking "\$2,000" and inserting
- 16 "\$10,000";
- 17 (2) by inserting after "under paragraph (4),
- \$50,000 for each such violation" the following: "; in
- cases under paragraph (5), \$10,000 for each such
- offer, payment, or transfer; in cases under para-
- graphs (6) through (9), an amount not to exceed
- \$10,000 for each such determination by the Sec-
- retary"; and
- 24 (3) by striking "twice the amount" and insert-
- ing "three times the amount".

- 1 (d) Interest on Penalties.—Section 1128A(f) of such Act (42 U.S.C. 1320a-7a(f)) is amended by adding after the first sentence the following: "Interest shall ac-3 crue on the penalties and assessments imposed by a final determination of the Secretary in accordance with an annual rate established by the Secretary under the Federal Claims Collection Act. The rate of interest charged shall 8 be the rate in effect on the date the determination becomes final and shall remain fixed at that rate until the entire amount due is paid. In addition, the Secretary is authorized to recover the costs of collection in any case where the penalties and assessments are not paid within 30 days after the determination becomes final, or in the case of a compromised amount, where payments are more than 14 90 days past due. In lieu of actual costs, the Secretary is authorized to impose a charge of up to 10 percent of the amount of penalties and assessments owed to cover the costs of collection.".
 - (e) AUTHORIZATION TO ACT.—
- (1) IN GENERAL.—The first sentence of section 1128A(c)(1) of such Act (42 U.S.C. 1320a-7a(c)(1)) is amended by striking all that follows "(b)" and inserting the following: "unless, within one year after the date the Secretary presents a case to the Attorney General for consideration, the Attor-

- ney General brings an action in a district court of the United States.".
- 3 (2) Effective date.—The amendment made
- 4 by this paragraph (1) shall apply to cases presented
- 5 by the Secretary of Health and Human Services for
- 6 consideration on or after the date of the enactment
- 7 of this Act.
- 8 (f) Deposit of Penalties Collected into All-
- 9 PAYER ACCOUNT.—Section 1128A(f)(3) of such Act (42
- 10 U.S.C. 1320a-7a(f)(3)) is amended by striking "as mis-
- 11 cellaneous receipts of the Treasury of the United States"
- 12 and inserting "in the All-Payer Health Care Fraud and
- 13 Abuse Control Account established under section 112 of
- 14 the Health Care Fraud Prevention and Paperwork Reduc-
- 15 tion Act of 1995".
- 16 (g) CLARIFICATION OF PENALTY IMPOSED ON EX-
- 17 CLUDED PROVIDER FURNISHING SERVICES.—Section
- 18 1128A(a)(1)(D) of such Act (42 U.S.C. 1320a-
- 7a(a)(1)(D) is amended by inserting "who furnished the
- 20 service" after "in which the person".
- 21 SEC. 103. PRIVATE RIGHT OF ACTION.
- Section 1128A of the Social Security Act (42 U.S.C.
- 23 1320a-7a) is amended by adding at the end the following
- 24 new subsection:

- 1 "(m)(1) Subject to paragraphs (2) and (3), a carrier
- 2 offering an insured health plan and the sponsor of a self-
- 3 insured health plan that suffers financial harm as a direct
- 4 result of the submission of claims by an individual or en-
- 5 tity for payment for items and services furnished under
- 6 the plan which makes the individual or entity subject to
- 7 a civil monetary penalty under this section may, in a civil
- 8 action against the individual or entity in the United States
- 9 District Court, obtain damages against the individual or
- 10 entity and such equitable relief as is appropriate.
- 11 "(2) A carrier or sponsor may bring a civil action
- 12 under this subsection only if the carrier or sponsor pro-
- 13 vides the Secretary and the Attorney General with written
- 14 notice of the intent to bring an action under this sub-
- 15 section, the identities of the individuals or entities the car-
- 16 rier or sponsor intends to name as defendants to the ac-
- 17 tion, and all information the carrier or sponsor possesses
- 18 regarding the activity that is the subject of the action that
- 19 may materially affect the Secretary's decision to initiate
- 20 a proceeding to impose a civil monetary penalty under this
- 21 section against the defendants.
- 22 "(3) A carrier or sponsor may bring a civil action
- 23 under this subsection only if any of the following condi-
- 24 tions are met:

- "(A) During the 60-day period that begins on the date the Secretary receives the written notice described in paragraph (2), the Secretary does not notify the carrier or sponsor that the Secretary intends to initiate a proceeding to impose a civil monetary penalty under this section against the defendants.
 - "(B) If the Secretary notifies the carrier or sponsor during the 60-day period described in subparagraph (A) that the Secretary intends to initiate a proceeding to impose a civil monetary penalty under this section against the defendants, the Secretary subsequently notifies the carrier or sponsor that the Secretary no longer intends to initiate such a proceeding against the defendants.
 - "(C) After the expiration of the 2-year period that begins on the date the Secretary notifies the carrier or sponsor that the Secretary intends to initiate a proceeding to impose a civil monetary penalty under this section against the defendants, the Secretary has not made a good faith effort to initiate such a proceeding against the defendants.
- "(4) If a carrier or sponsor is awarded any amounts in an action brought under this subsection that are in excess of the damages suffered by the carrier or sponsor as a result of the defendant's activities, 10 percent of such

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- 1 amounts shall be withheld from the carrier or sponsor for
- 2 payment into the All-Payer Health Care Fraud and Abuse
- 3 Control Account established under section 112 of the
- 4 Health Care Fraud Prevention and Paperwork Reduction
- 5 Act of 1995.
- 6 "(5) No action may be brought under this subsection
- 7 more than 6 years after the date of the activity with re-
- 8 spect to which the action is brought.".
- 9 SEC. 104. AMENDMENTS TO EXCLUSIONARY PROVISIONS IN
- 10 FRAUD AND ABUSE PROGRAM.
- 11 (a) Mandatory Exclusion of Individual Con-
- 12 VICTED OF CRIMINAL OFFENSE RELATED TO HEALTH
- 13 CARE FRAUD.—
- 14 (1) IN GENERAL.—Section 1128(a) of the So-
- cial Security Act (42 U.S.C. 1320a-7(a)) is amend-
- ed by adding at the end the following new para-
- 17 graph:
- 18 "(3) Felony conviction relating to
- 19 FRAUD.—Any individual or entity that has been con-
- victed under Federal or State law, in connection
- with the delivery of a health care item or service on
- or after January 1, 1997, or with respect to any act
- or omission on or after such date in a program oper-
- 24 ated by or financed in whole or in part by any Fed-
- eral, State, or local government agency, of a criminal

offense consisting of a felony relating to fraud, theft, 1 2 embezzlement, breach of fiduciary responsibility, or other financial misconduct.". 3 (2)Conforming AMENDMENT.—Section 1128(b)(1) of such Act (42 U.S.C. 1320a-7(b)(1)) 5 6 is amended— 7 (A) in the heading, by striking "CONVIC-8 TION" and inserting "MISDEMEANOR CONVIC-TION"; and 9 (B) by striking "criminal offense" and in-10 serting "criminal offense consisting of a mis-11 12 demeanor". 13 (b) Establishment of Minimum Period of Ex-CLUSION FOR CERTAIN INDIVIDUALS AND ENTITIES SUB-14 JECT TO PERMISSIVE EXCLUSION FROM MEDICARE AND STATE HEALTH CARE PROGRAMS.— 17 (1) IN GENERAL.—Section 1128(c)(3) of such 18 Act (42 U.S.C. 1320a-7(c)(3)) is amended by add-19 ing at the end the following new subparagraphs: "(D) In the case of an exclusion of an individual or 20 entity under paragraphs (1), (2), or (3) of subsection (b), 21 the period of exclusion shall be a minimum of 3 years, unless the Secretary determines that an alternative period is appropriate because of aggravating or mitigating cir-

cumstances.

- 1 "(E) In the case of an exclusion of an individual or
- 2 entity under paragraph (4) or (5) of subsection (b), the
- 3 period of the exclusion shall not be less than the period
- 4 during which the individual's or entity's license to provide
- 5 health care is revoked, suspended, or surrendered, or the
- 6 individual or the entity is excluded or suspended from a
- 7 Federal or State health care program.
- 8 "(F) In the case of an exclusion of an individual or
- 9 entity under subsection (b)(6)(B), the period of the exclu-
- 10 sion shall be not less than 1 year.".
- 11 (2) CONFORMING AMENDMENT.—Section
- 12 1128(c)(3)(A) of such Act (42 U.S.C. 1320a-
- 7(c)(3)(A) is amended by striking "subsection"
- 14 (b)(12)" and inserting "paragraph (1), (2), (3), (4),
- 15 (6)(B), or (12) of subsection (b)".
- 16 SEC. 105. SANCTIONS AGAINST PRACTITIONERS AND PER-
- 17 SONS FOR FAILURE TO COMPLY WITH STATU-
- 18 TORY OBLIGATIONS RELATING TO QUALITY
- 19 **OF CARE.**
- 20 (a) MINIMUM PERIOD OF EXCLUSION FOR PRACTI-
- 21 TIONERS AND PERSONS FAILING TO MEET STATUTORY
- 22 Obligations.—
- 23 (1) IN GENERAL.—The second sentence of sec-
- 24 tion 1156(b)(1) of the Social Security Act (42
- U.S.C. 1320c-5(b)(1) is amended by striking "may

- 1 prescribe)" and inserting "may prescribe, except
- 2 that such period may not be less than one year)".
- 3 (2) CONFORMING AMENDMENT.—Section
- 4 1156(b)(2) of such Act (42 U.S.C. 1320c–5(b)(2)) is
- 5 amended by striking "shall remain" and inserting
- 6 "shall (subject to the minimum period specified in
- 7 the second sentence of paragraph (1)) remain".
- 8 (b) Amount of Civil Money Penalty.—Section
- 9 1156(b)(3) of such Act (42 U.S.C. 1320c-5(b)(3)) is
- 10 amended by striking "the actual or estimated cost" and
- 11 inserting the following: "\$10,000 for each instance".
- 12 (c) Repeal of "Unwilling or Unable" Condi-
- 13 TION FOR IMPOSITION OF SANCTION.—Section 1156(b)(1)
- 14 of such Act (42 U.S.C. 1320c-5(b)(1)) is amended—
- 15 (1) in the second sentence, by striking "and de-
- termines" and all that follows through "such obliga-
- tions," and
- 18 (2) by striking the third sentence.
- 19 SEC. 106. REVISIONS TO CRIMINAL PENALTIES.
- 20 (a) Treble Damages for Criminal Sanctions.—
- 21 Section 1128B of the Social Security Act (42 U.S.C.
- 22 1320a-7b) is amended by adding at the end the following
- 23 new subsection:
- 24 "(f) In addition to the fines that may be imposed
- 25 under subsection (a) or (c) any individual found to have

- 1 violated the provisions of any of such subsections may be
- 2 subject to treble damages.".
- 3 (b) Identification of Community Service Op-
- 4 PORTUNITIES.—Section 1128B of such Act (42 U.S.C.
- 5 1320a-7b), as amended by subsection (a), is further
- 6 amended by adding at the end the following new sub-
- 7 section:
- 8 "(g) The Secretary shall—
- 9 "(1) in consultation with State and local health
- care officials, identify opportunities for the satisfac-
- tion of community service obligations that a court
- may impose upon the conviction of an offense under
- this section, and
- 14 "(2) make information concerning such oppor-
- tunities available to Federal and State law enforce-
- ment officers and State and local health care offi-
- 17 cials.".
- 18 SEC. 107. EFFECTIVE DATE.
- 19 The amendments made by this subtitle shall take ef-
- 20 fect January 1, 1997.

1	Subtitle B—Establishment of All-
2	Payer Health Care Fraud and
3	Abuse Control Program
4	SEC. 111. ALL-PAYER HEALTH CARE FRAUD AND ABUSE
5	CONTROL PROGRAM.
6	(a) IN GENERAL.—Not later than January 1, 1997,
7	the Secretary (acting through the Inspector General of the
8	Department of Health and Human Services) and the At-
9	torney General shall establish a program—
10	(1) to coordinate the functions of the Attorney
11	General, the Secretary, and other organizations with
12	respect to the prevention, detection, and control of
13	health care fraud and abuse,
14	(2)(A) to conduct investigations, audits, evalua-
15	tions, and inspections relating to the delivery of and
16	payment for health care services in the United
17	States which are not subject to investigation, audit,
18	evaluation, and inspection by the Inspector General
19	of another executive department, and (B) to facili-
20	tate the conducting of such investigations, audits,
21	evaluations, and inspections relating to the delivery
22	of and payment for other health care services in the
23	United States, and

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1	(3) to facilitate the enforcement of this subtitle
2	and other statutes applicable to health care fraud
3	and abuse.
4	(b) Coordination With Law Enforcement
5	Agencies.—In carrying out the program under sub-
6	section (a), the Secretary and Attorney General shall con-
7	sult with, and arrange for the sharing of data and re-
8	sources with Federal, State and local law enforcement
9	agencies, State Medicaid Fraud Control Units, and State
10	agencies responsible for the licensing and certification of
11	health care providers.
12	(c) Coordination With Health Plans.—In car-
13	rying out the program under subsection (a), the Secretary
14	and Attorney General shall consult with, and arrange for
15	the sharing of data with representatives of qualified health
16	plans.
17	(d) Authorities of Attorney General and In-
18	SPECTOR GENERAL.—In carrying out duties under sub-
19	section (a), the Attorney General and the Inspector Gen-
20	eral are authorized—
21	(1) to conduct, supervise, and coordinate audits,
22	civil and criminal investigations, inspections, and
23	evaluations relating to the program established

under such subsection; and

- 1 (2) to have access (including on-line access as 2 requested and available) to all records available to 3 qualified health plans relating to the activities de-4 scribed in paragraph (1) (subject to restrictions
- 5 based on the confidentiality of certain information
- 6 under section 204(a)).
- 7 (e) Failure to Provide Information as
- 8 GROUNDS FOR PERMISSIVE EXCLUSION UNDER MEDI-
- 9 CARE AND MEDICAID.—Section 1128(b)(9) of the Social
- 10 Security Act (42 U.S.C. 1320a-7(b)(9)) is amended by
- 11 striking the period at the end and inserting ", or provide
- 12 any information requested by the Attorney General or the
- 13 Inspector General of the Department of Health and
- 14 Human Services to carry out the All-Payer Health Care
- 15 Fraud and Abuse Control Program established under sec-
- 16 tion 111 of the Health Care Fraud Prevention and Paper-
- 17 work Reduction Act of 1995.";
- 18 (f) Qualified Immunity for Providing Informa-
- 19 TION.—The provisions of section 1157(a) of the Social Se-
- 20 curity Act (relating to limitation on liability) shall apply
- 21 to a person providing information or communications to
- 22 the Secretary or Attorney General in conjunction with
- 23 their performance of duties under this section, in the same
- 24 manner as such section applies to information provided

- 1 to organizations with a contract under part B of title XI
- 2 of such Act.
- 3 (g) AUTHORIZATIONS OF APPROPRIATIONS FOR IN-
- 4 VESTIGATORS AND OTHER PERSONNEL.—In addition to
- 5 any other amounts authorized to be appropriated to the
- 6 Secretary and the Attorney General for health care anti-
- 7 fraud and abuse activities for a fiscal year, there are au-
- 8 thorized to be appropriated such additional amounts as
- 9 may be necessary to enable the Secretary and the Attorney
- 10 General to conduct investigations, audits, evaluations, and
- 11 inspections of allegations of health care fraud and abuse
- 12 and otherwise carry out the program established under
- 13 subsection (a) in a fiscal year.
- 14 (h) Use of Powers Under Inspector General
- 15 ACT OF 1978.—In carrying out duties and responsibilities
- 16 under the program established under subsection (a), the
- 17 Inspector General is authorized to exercise all powers
- 18 granted under the Inspector General Act of 1978 to the
- 19 same manner and extent as provided in that Act.
- 20 (i) Definition.—In this subtitle, the term "Inspec-
- 21 tor General" means the Inspector General of the Depart-
- 22 ment of Health and Human Services.
- 23 SEC. 112. ESTABLISHMENT OF ALL-PAYER HEALTH CARE
- FRAUD AND ABUSE CONTROL ACCOUNT.
- 25 (a) ESTABLISHMENT.—

- (1) IN GENERAL.—There is hereby created on 1 2 the books of the Treasury of the United States an account to be known as the "All-Payer Health Care 3 Fraud and Abuse Control Account" (in this section referred to as the "Anti-Fraud Account"). The Anti-5 Fraud Account shall consist of such gifts and be-6 quests as may be made as provided in paragraph (2) 7 and such amounts as may be deposited in such Anti-8 Fraud Account as provided in section 122(d)(2) and 9 title XI of the Social Security Act. It shall also in-10 11 clude the following:
 - (A) All criminal fines imposed in cases involving a Federal health care offense (as defined in subsection (d)).
 - (B) Penalties and damages imposed under the False Claims Act (31 U.S.C. 3729 et seq.), in cases involving claims related to the provision of health care items and services (other than funds awarded to a relator or for restitution).
 - (C) Administrative penalties and assessments imposed under titles XI, XVIII, and XIX of the Social Security Act and section 122 (except as otherwise provided by law).

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- 1 (D) Amounts resulting from the forfeiture 2 of property by reason of a Federal health care 3 offense.
 - (E) Amounts received from the payment of fees to the Secretary of Health and Human Services and the Attorney General under section 132 by individuals and entities requesting advisory opinions under section 131.

Any such funds received on or after the date of the enactment of this Act shall be deposited in the Anti-Fraud Account.

- (2) AUTHORIZATION TO ACCEPT GIFTS.—The Anti-Fraud Account is authorized to accept on behalf of the United States money gifts and bequests made unconditionally to the Anti-Fraud Account, for the benefit of the Anti-Fraud Account or any activity financed through the Anti-Fraud Account.
- (3) Administration through board of trustees.—The Anti-Fraud Account shall have a Board of Trustees consisting of the Secretary of Treasury, the Attorney General, the Secretary of Health and Human Services, the Inspector General, and a State Attorney General selected by the Inspector General. The Board of Trustees shall allocate

and dispense funds in the Account and generally ad-1 2 minister the operations of the Account. (b) Use of Funds.— 3 (1) IN GENERAL.—Amounts in the Anti-Fraud 5 Account shall be available without appropriation and until expended as determined jointly by the Sec-6 7 retary and Attorney General in carrying out the All-Payer Health Care Fraud and Abuse Control Pro-8 9 gram established under section 111 (including the administration of the Program), and may be used to 10 11 cover costs incurred in operating the Program, including— 12 (A) costs of prosecuting health care mat-13 ters (through criminal, civil and administrative 14 15 proceedings); 16 (B) of investigations (including costs 17 equipment, salaries, administratively uncontrol-18 lable work, travel, and training of law enforce-19 ment personnel); 20 (C) costs of financial and performance audits of health care programs and operations; 21 22 and (D) costs of inspections and other evalua-23

tions.

- 1 (2) FUNDS USED TO SUPPLEMENT AGENCY AP2 PROPRIATIONS.—It is intended that disbursements
 3 made from the Anti-Fraud Account to any Federal
 4 agency be used to increase and not supplant the re5 cipient agency's appropriated operating budget.
 - (3) USE OF FUNDS FOR EDUCATIONAL ACTIVITIES.—Amounts in the Anti-Fraud Account may be used to carry out activities designed to educate providers of health care services about the provisions of this subtitle (and the provisions of law amended by this subtitle).
 - (4) START-UP COSTS OF PROCESS FOR ISSU-ANCE OF ADVISORY OPINIONS.—Amounts in the Anti-Fraud Account may be used to establish the process described in section 131 for the issuance of advisory opinions by the Secretary of Health and Human Services and the Attorney General, but only during the first year for which the process is in operation.
- 20 (c) Annual Report.—The Board of Trustees shall 21 submit an annual report to Congress on the amount of 22 revenue which is generated and disbursed by the Anti-
- 23 Fraud Account in each fiscal year.

1	(d) Federal Health Care Offense Defined.—
2	The term "Federal health care offense" means a violation
3	of, or a criminal conspiracy to violate—
4	(1) sections 226, 668, 1033, or 1347 of title
5	18, United States Code;
6	(2) section 1128B of the Social Security Act;
7	(3) sections 287, 371, 664, 666, 1001, 1027,
8	1341, 1343, or 1954 of title 18, United States Code,
9	if the violation or conspiracy relates to health care
10	fraud;
11	(4) sections 501 or 511 of the Employee Retire-
12	ment Income Security Act of 1974, if the violation
13	or conspiracy relates to health care fraud; or
14	(5) sections 301 , $303(a)(2)$, or $303(b)$ or (e) of
15	the Federal Food, Drug and Cosmetic Act, if the
16	violation or conspiracy relates to health care fraud.
	violation or conspiracy relates to health care fraud. Subtitle C—Application of Fraud
17	Subtitle C—Application of Fraud
17 18	Subtitle C—Application of Fraud and Abuse Authorities Under
17 18 19	Subtitle C—Application of Fraud and Abuse Authorities Under the Social Security Act to Other
17 18 19 20	Subtitle C—Application of Fraud and Abuse Authorities Under the Social Security Act to Other Payers
17 18 19 20 21	Subtitle C—Application of Fraud and Abuse Authorities Under the Social Security Act to Other Payers SEC. 121. APPLICATION OF CIVIL MONEY PENALTIES TO
17 18 19 20 21 22 23	Subtitle C—Application of Fraud and Abuse Authorities Under the Social Security Act to Other Payers SEC. 121. APPLICATION OF CIVIL MONEY PENALTIES TO ALL PAYERS.

- 1 plan shall be subject to a penalty in accordance with sub-2 section (b):
- (1) ACTIONS SUBJECT TO PENALTY UNDER

 MEDICARE, MEDICAID, AND OTHER SOCIAL SECURITY

 HEALTH PROGRAMS.—Any action that would subject

 the person to a penalty under paragraphs (1)

 through (9) of section 1128A(a) of the Social Security Act if the action was taken with respect to title

 V, XVIII, XIX, or XX of such Act.
 - (2) DISCRIMINATING ON BASIS OF MEDICAL CONDITION.—The engagement in any practice that would reasonably be expected to have the effect of denying or discouraging the initial or continued enrollment in a health plan by individuals whose medical condition or history indicates a need for substantial future medical services.
 - (3) INDUCING ENROLLMENT ON FALSE PRETENSES.—The engagement in any practice to induce enrollment in a health plan through representations to individuals which the person knows or should know are false or fraudulent.

(b) PENALTIES DESCRIBED.—

(1) GENERAL RULE.—Any person who the Secretary determines has committed an action described in paragraphs (2) through (4) of subsection (a) shall

- be subject to a civil monetary penalty in an amount not to exceed \$10,000 for each such determination.
- 3 (2) ACTIONS SUBJECT TO PENALTIES UNDER SOCIAL SECURITY ACT.—In the case of a person who the Secretary determines has committed an action described in paragraph (1) of subsection (a), the 6 7 person shall be subject to the civil monetary penalty (together with any additional assessment) to which 8 9 the person would be subject under section 1128A of the Social Security Act if the action on which the 10 11 determination is based had been committed with respect to title V, XVIII, XIX, or XX of such Act. 12
- 13 (c) APPLICABILITY OF PROCEDURES UNDER SOCIAL
 14 SECURITY ACT.—The provisions of section 1128A of the
 15 Social Security Act (other than subsections (a) and (b)
 16 and the second sentence of subsection (f)) shall apply to
 17 the imposition of a civil monetary penalty or assessment
 18 under this section in the same manner as such provisions
 19 apply with respect to the imposition of a penalty or assess-
- 21 (d) TREATMENT OF AMOUNTS RECOVERED.—Any 22 amounts recovered under this section shall be paid to the 23 Secretary and disposed of as follows:

ment under section 1128A of such Act.

24 (1) Such portions of the amounts recovered as 25 is determined to have been improperly paid from a

- 1 qualified health plan for the delivery of or payment
- 2 for health care items or services shall be repaid to
- 3 such plan.
- 4 (2) The remainder of the amounts recovered
- 5 shall be deposited in the All-Payer Health Care
- 6 Fraud and Abuse Control Account established under
- 7 section 112.
- 8 (e) Notification of Licensing Authorities.—
- 9 Whenever the Secretary's determination to impose a pen-
- 10 alty or assessment under this section becomes final, the
- 11 Secretary shall notify the appropriate State or local licens-
- 12 ing agency or organization (including the agency specified
- 13 in section 1864(a) and 1902(a)(33) of the Social Security
- 14 Act) that such a penalty or assessment has become final
- 15 and the reasons therefore.
- 16 SEC. 122. APPLICATION OF CERTAIN CRIMINAL PENALTIES
- 17 TO ALL PAYERS.
- Any person who is determined by the Attorney Gen-
- 19 eral (in consultation with the Secretary) to have commit-
- 20 ted any action with respect to a qualified health plan that
- 21 would subject the person to a penalty under subsection
- 22 (a) or (b) of section 1128B of the Social Security Act if
- 23 the action was taken with respect to title V, XVIII, XIX,
- 24 or XX of such Act shall be subject to the penalty (together

1	with any assessment) that would apply if the action was
2	taken with respect to any such title.
3	SEC 199 CONSTRUCTION OF SOCIAL SECURITY ACT DEE

- 4 ERENCES.
- 5 (a) Incorporation of Other Amendments.—Any
- 6 reference in this subtitle to a provision of the Social Secu-
- 7 rity Act shall be considered a reference to the provision
- 8 as amended under subtitle A.
- 9 (b) Effect of Subsequent Amendments.—Ex-
- 10 cept as provided in subsection (a), any reference to a pro-
- 11 vision of the Social Security Act in this subtitle shall be
- 12 deemed to be a reference to such provision as in effect
- 13 on the date of the enactment of this Act, and (except as
- 14 Congress may otherwise provide) any amendments made
- 15 to such provisions after such date shall not be taken into
- 16 account in determining the applicability of such provisions
- 17 to individuals and entities under this Act.

18 Subtitle D—Advisory Opinions on 19 Kickbacks and Self-Referral

- 20 SEC. 131. ESTABLISHMENT OF PROCESS FOR ISSUANCE OF
- 21 **ADVISORY OPINIONS.**
- (a) ESTABLISHMENT.—Not later than 1 year after
- 23 the date of the enactment of this Act, the Secretary of
- 24 Health and Human Services (in consultation with the At-
- 25 torney General) shall establish a process under which indi-

- 1 viduals and entities may submit a request to the Secretary
- 2 for an advisory opinion regarding whether any conduct of
- 3 the individual or entity—
- 4 (1) constitutes grounds for the imposition of a
- 5 sanction under section 1128B(b) (relating to kick-
- 6 backs, bribes, and rebates) of the Social Security
- 7 Act or under subtitle C through the application of
- 8 such section; or
- 9 (2) would result in the denial of payment for a
- service furnished by the individual or entity, or the
- imposition of a civil money penalty, on the basis de-
- scribed in section 1877 of the Social Security Act.
- 13 (b) Deadline for Response.—The Secretary of
- 14 Health and Human Services shall respond to a request
- 15 for an advisory opinion submitted under subsection (a) not
- 16 later than 90 days after receiving the request.
- 17 (c) Opinions Limited to Questions of Fact.—
- 18 An advisory opinion issued under subsection (a) may only
- 19 respond to the facts presented by the individual or entity
- 20 requesting the advisory opinion.
- 21 (d) Issuance of Regulations.—The Secretary
- 22 may issue such regulations as the Secretary considers ap-
- 23 propriate to carry out this subtitle, including regulations
- 24 concerning the process under which individuals and enti-

1 ties submit and the Secretary responds to requests for ad-

2	visory opinions.
3	SEC. 132. IMPOSITION OF FEES.
4	(a) IN GENERAL.—The Secretary of Health and
5	Human Services and the Attorney General shall require
6	an individual or entity requesting an advisory opinion
7	under section 131 to submit a fee.
8	(b) Amount.—The amount of the fee required under
9	subsection (a) shall be equal to the costs incurred by the
10	Secretary and the Attorney General in responding to the
11	request.
12	Subtitle E—Preemption of State
13	Corporate Practice Laws
14	SEC. 141. PREEMPTION OF STATE LAWS PROHIBITING COR-
15	PORATE PRACTICE OF MEDICINE.
16	No provision of State or local law shall apply that
17	prohibits a corporation from practicing medicine.
18	TITLE II—INFORMATION SYS-
19	TEMS AND ADMINISTRATIVE
20	SIMPLIFICATION
21	SEC. 201. REQUIREMENT FOR HEALTH BENEFIT CARDS.
22	(a) Health Benefit Cards.—
23	(1) REQUIREMENT.—Each health benefit plan
24	sponsor shall issue a health benefit card that meets
25	the requirements of subsection (c) for each individ-

- ual who is entitled to benefits under a health benefit plan provided or sponsored by the sponsor.
- 3 (2) DEADLINE FOR APPLICATION OF REQUIRE4 MENT.—The deadline specified under this paragraph
 5 for the requirement under paragraph (1) is 12
 6 months after the date the standards are established
 7 under subsection (c).
- 8 (b) Enforcement Through Civil Money Pen-9 alties.—
 - (1) IN GENERAL.—In the case of a health benefit plan sponsor that fails to issue a health benefit card in accordance with subsection (a)(1), the sponsor is subject to a civil money penalty not to exceed \$100 for each such violation. The provisions of section 1128A of the Social Security Act (other than subsections (a) and (b)) shall apply to a civil money penalty under this subsection in the same manner as such provisions apply to a penalty or proceeding under section 1128A(a) of such Act.
 - (2) EFFECTIVE DATE.—No penalty may be imposed under paragraph (1) for any failure occurring before the deadline specified in subsection (a)(2).
- 23 (c) Health Benefit Cards.—
- 24 (1) IN GENERAL.—The Secretary shall establish 25 standards consistent with this subsection respecting

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1	the form and information to be contained on health
2	benefit cards (for purposes of subsection (a)).
3	(2) Electronic.—
4	(A) In GENERAL.—Subject to subpara-
5	graph (B), the card shall be in a form similar
6	to that of a credit card and shall have, encoded
7	in electronic form—
8	(i) the identity of the individual enti-
9	tled to health benefits;
10	(ii) the health benefit plan in which
11	the individual is enrolled;
12	(iii) the identity of each principal in-
13	sured (as defined by the Secretary) for the
14	family that includes the individual, in the
15	case of an individual who is enrolled under
16	a family class of enrollment;
17	(iv) the telephone number or numbers
18	to be used for the submission electronically
19	of claims under the plan under section
20	203; and
21	(v) information relating to organ do-
22	nation.
23	(B) Use of electronic read-and-
24	WRITE CARDS.—The Secretary may provide for
25	cards in an electronic form that permits infor-

- mation on the card to be readily changed. Such information may include information relating to the health coverage status of the individual and the medical history of the individual.
 - (C) Personal identifier.—For purposes of subparagraph (A) and for purposes of claims processing and related purposes under section 203, the Social Security account number of the individual or, in the case of an infant or other individual to whom such a number has not been issued, such a Social Security account number of a parent or guardian or other number as the Secretary shall specify, shall be used as the personal identifier for the individual.
 - (3) Additional information.—The card shall include such additional information, in electronic or other form, as the Secretary may require to carry out the purposes of this Act. In addition, the health benefit plan sponsor issuing the card may include such additional information on the card as the sponsor desires, subject to such limitations as the Secretary may provide.
 - (4) PERMISSIBLE USES OF CARD.—A health benefit card that is issued to an individual who is entitled to benefits under a health benefit plan may

- be used by an individual or entity only for the purpose of providing or assisting the individual entitled to benefits in obtaining an item or service that is covered under such plan.
- 5 (5) DEADLINE.—The Secretary shall first es-6 tablish the standards for health benefit cards under 7 this subsection by not later than 18 months after 8 the date of the enactment of this Act.
- 9 (d) Application to Medicare and Medicaid Pro-10 gram.—
 - (1) Medicare program.—The Secretary shall provide, in regulations promulgated to carry out the medicare program, that identification cards issued under that program are modified to the extent required to conform to the standards established under subsection (c), by not later than the deadline specified in subsection (a)(2).
 - (2) STATE MEDICAID PLANS.—As a condition for the approval of a State plan under the medicaid program, effective for calendar quarters beginning on or after the deadline specified in subsection (a)(2), each such plan shall provide, in accordance with regulations of the Secretary, that identification cards issued under the plan are modified to the extent required to conform to subsection (c).

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SEC. 202. NATIONAL ENROLLMENT VERIFICATION SYSTEM.

- 2 (a) ESTABLISHMENT.—The Secretary shall establish
- 3 a national enrollment verification system for the verifica-
- 4 tion of an individual's enrollment in a health benefit plan
- 5 and entitlement to benefits under such plan. The system
- 6 shall assist in the identification of, and collection from,
- 7 parties responsible for the payment for health care items
- 8 and services furnished to individuals enrolled under a
- 9 health benefit plan.
- 10 (b) Information in System.—The enrollment ver-
- 11 ification system shall contain such information submitted
- 12 by health benefit plan sponsors, employers, and other indi-
- 13 viduals and entities specified by the Secretary as the Sec-
- 14 retary shall determine in standards established under this
- 15 section. The information shall include the following with
- 16 respect to each individual enrolled in a health benefit plan
- 17 (regardless of whether the individual is enrolled under an
- 18 individual or a family class of enrollment):
- 19 (1) The name, address, and personal identifier
- of the individual and the identity of each principal
- insured (as defined by the Secretary under section
- 22 201(c)(2)(A)(iii)) for the family that includes the in-
- dividual, in the case of an individual who is enrolled
- under a family class of enrollment.

- (2) The name, address, and telephone number 1 2 of each health benefit plan in which the individual is enrolled. 3 4 (3) The type of coverage elected. (4) Race and ethnicity data. (5) The period for which such coverage is elect-6 7 ed. (6) The status of individuals with respect to 8 9 deductibles, copayments, coinsurance, or out-of-pocket limits on cost sharing. 10 (7) Coordination of benefit information appro-11 12 priate in determining liability in cases in which benefits may be payable under 2 or more health benefit 13 14 plans. 15 (c) Periodicity of Submissions.—The standards established by the Secretary under this subsection shall 16 require the submission of information to the national en-17 rollment verification system on a periodic basis (as determined by the Secretary) in order to report applicable
- 21 (d) FORM OF INQUIRY.—The verification system 22 shall be capable of accepting inquiries from health care 23 providers, health benefit plan sponsors (and any other in-

changes with respect to enrollment status or eligibility.

24 dividual or entity determined appropriate by the Sec-

- retary) in a variety of electronic and other forms, including— 2 (1) through electronic transmission of informa-3 tion on the health benefit card (in a manner similar to that for verification of credit card purchases); 5 (2) through the use of a touch-tone telephone 6 7 line: and (3) through the use of a computer modem. 8 (e) FORM OF RESPONSE.—The system shall be capa-9 ble of responding to inquiries under subsection (d) in a 10 variety of electronic and other forms, including— 11 12 (1) through modem transmission of informa-13 tion: (2) through computer synthesized voice commu-14 15 nication; and (3) through transmission of information to a 16 17 facsimile (fax) machine. 18 (f) Limits on Disclosure of Information Re-PORTED.—The disclosure of information reported to the national enrollment verification system shall be restricted by the Secretary under standards established by the Sec-21
- 23 (g) FEES.—The Secretary may impose a fee for the 24 acceptance of, or response to, an inquiry to the verification
- 25 system.

retary.

- 1 (h) Public Domain Software to Providers.—
- 2 The Secretary shall provide for the development, and shall
- 3 make available without charge to health care providers,
- 4 such computer software as will enable such providers to
- 5 make inquiries to, and receive responses from, the national
- 6 enrollment verification system in electronic form.
- 7 (i) Deadline.—The Secretary shall establish the
- 8 system and standards under this section (and shall develop
- 9 and make available the software under subsection (h)) by
- 10 not later than 12 months after the date of the enactment
- 11 of this Act.
- 12 (j) CIVIL MONEY PENALTY.—In the case of a failure
- 13 of an individual or entity to report information to the en-
- 14 rollment verification system under a standard established
- 15 by the Secretary under this section, the individual or en-
- 16 tity shall be subject, in addition to any other penalties that
- 17 may be prescribed by law, to a civil money penalty of not
- 18 more than \$100 for each day in which such failure per-
- 19 sists. The provisions of section 1128A of the Social Secu-
- 20 rity Act (other than subsections (a) and (b)) shall apply
- 21 to a civil money penalty under this subsection in the same
- 22 manner as such provisions apply to a penalty or proceed-
- 23 ing under section 1128A(a) of such Act.
- 24 (k) Elimination of Employer Requirement to
- 25 Report Certain Information to Medicare and

MEDICAID COVERAGE DATA BANK.—Effective upon full implementation of the national enrollment verification system under this section— 4 (1) no employer is required to make any reports 5 under section 1144(c) of the Social Security Act; 6 and 7 (2) information and functions previously in or performed by the Medicare and Medicaid Coverage 8 9 Data Bank under section 1144 of such Act shall be 10 subsumed by the enrollment verification system. SEC. 203. REQUIREMENTS FOR UNIFORM CLAIMS AND 12 ELECTRONIC CLAIMS DATA SET. 13 (a) REQUIREMENTS.— (1) SUBMISSION OF CLAIMS.—Each health care 14 15 provider that furnishes services in the United States for which payment may be made under a health ben-16 17 efit plan shall submit any claim for payment for 18 such services only in a form and manner consistent 19 with the standards established under subsection (c). (2) ACCEPTANCE OF CLAIMS.—A health benefit 20 plan sponsor may not reject a claim for payment 21 22 under the health benefit plan provided on the basis

of the form or manner in which the claim is submit-

ted if the claim is submitted in accordance with the

standards established under subsection (c).

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1	(3) Effective date.—This subsection shall
2	apply to claims for services furnished on or after the
3	date that is 6 months after the date standards are
4	established under subsection (c).
5	(b) Enforcement Through Civil Money Pen-
6	ALTIES.—
7	(1) In general.—
8	(A) Providers.—In the case of a health
9	care provider that submits a claim in violation
10	of subsection (a)(1), the provider is subject to
11	a civil money penalty of not to exceed \$100 (or,
12	if greater, the amount of the claim) for each
13	such violation.
14	(B) HEALTH BENEFIT PLAN SPONSORS.—
15	In the case of a health benefit plan sponsor
16	that rejects a claim in violation of subsection
17	(a)(2), the sponsor is subject to a civil money
18	penalty of not to exceed \$100 (or, if greater,
19	the amount of the claim) for each such viola-
20	tion.
21	(2) Process.—The provisions of section 1128A
22	of the Social Security Act (other than subsections
23	(a) and (b)) shall apply to a civil money penalty

under paragraph (1) in the same manner as such

1	provisions apply to a penalty or proceeding under
2	section 1128A(a) of such Act.
3	(c) Standards Relating to Uniform Claims and
4	Electronic Claims Data Set.—
5	(1) Establishment of standards.—The
6	Secretary shall establish standards that relate to the
7	form and manner of submission of claims for bene-
8	fits under a health benefit plan. The standards—
9	(A) shall require that such claims be sub-
10	mitted electronically;
11	(B) shall define the data elements to be
12	contained in a uniform electronic claims data
13	set to be used with respect to such claims;
14	(C) establish a uniform electronic format
15	for the electronic transmission of such elements;
16	(D) shall include instructions on record
17	keeping in support of claims submitted; and
18	(E) shall ensure the suitability of elec-
19	tronic data as evidence in a court of law.
20	(2) Scope of information.—
21	(A) IN GENERAL.—The standards under
22	this subsection are intended to cover substan-
23	tially most claims that are filed under health
24	benefit plans. Such information need not in-
25	clude all elements that may potentially be re-

quired to be reported under utilization review provisions of plans.

- (B) Ensuring accountability for claims submitted electronically for claims such standards, the Secretary, in consultation with appropriate agencies, shall include such methods of ensuring provider responsibility and accountability for claims submitted electronically that are designed to control fraud and abuse in the submission of such claims.
- (C) Components.—In establishing such standards the Secretary shall—
 - (i) with respect to data elements, define data fields, formats, and medical nomenclature, and plan benefit and insurance information; and
 - (ii) develop a single, uniform, up-todate coding system for procedures, services, and diagnoses based, to the maximum extent possible, on the American Medical Association's Common Procedural Terminology, Fourth Edition or a revised version of such text (with respect to procedures and services) and the International Classi-

1	fication of Diseases, 9th Revision, Clinical
2	Modification, Third Edition or a revised
3	version of such text (with respect to diag-
4	noses), with additional coding developed as
5	necessary by the Secretary.
6	(3) Coordination with standards for
7	ELECTRONIC MEDICAL RECORDS.—In establishing
8	standards under this subsection, the Secretary shall
9	assure that—
10	(A) the development of such standards is
11	coordinated with the development of the stand-
12	ards for reporting uniform clinical data sets
13	under section 204; and
14	(B) the coding of data elements under the
15	uniform electronic claims data set and the cod-
16	ing of the same elements in the uniform hos-
17	pital clinical data set and the uniform patient
18	information data set developed under section
19	204 are consistent.
20	(4) Uniform, unique provider identifica-
21	TION CODES.—In establishing standards under this
22	subsection—
23	(A) the Secretary shall provide for a
24	unique identifier code for each health care pro-
25	vider and group practice that furnishes services

- for which a claim may be submitted under a health benefit plan; and
 - (B) in the case of a provider that has a unique identifier issued for purposes of the medicare program, the code provided under subparagraph (A) shall be the same as such unique identifier.
 - (5) PUBLIC DOMAIN SOFTWARE TO PROVID-ERS.—The Secretary shall provide for the development, and shall make available without charge to health care providers, such computer software as will enable the providers to submit claims and to receive verification of claims status electronically.
 - (6) STANDARDS FOR CLAIMS FOR CLINICAL LABORATORY TESTS.—The standards shall provide that claims for clinical laboratory tests for which benefits are provided under a health benefit plan shall be submitted directly by the person or entity that performed (or supervised the performance of) the tests to the plan in a manner consistent with (and subject to such exceptions as are provided under) the requirement for direct submission of such claims under the medicare program.
 - (7) DEADLINE.—The Secretary shall first provide for the standards for the uniform claims under

- 1 this subsection (and shall develop and make avail-
- able the software under paragraph (6)) by not later
- 3 than 1 year after the date of the enactment of this
- 4 Act.

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- 5 (d) Use Under Medicare and Medicaid Pro-6 grams.—
- 7 (1) REQUIREMENT FOR PROVIDERS.—In the 8 case of a health care provider that submits a claim 9 for services furnished under the medicare program 10 or medicaid program in violation of subsection 11 (a)(1), no payment shall be made under such pro-12 gram for such services.
 - (2) REQUIREMENTS OF INTERMEDIARIES AND CARRIERS UNDER MEDICARE PROGRAM.—The Secretary shall provide, in regulations promulgated to carry out title XVIII of the Social Security Act, that the claims process provided under that title is modified to the extent required to conform to the standards established under subsection (c).
 - (3) REQUIREMENTS OF STATE MEDICAID PLANS.—As a condition for the approval of State plans under the medicaid program, effective as of the effective date specified in subsection (a)(3), each such plan shall provide, in accordance with regulations of the Secretary, that the claims process pro-

1	vided under the plan is modified to the extent re-
2	quired to conform to the standards established under
3	subsection (c).
4	SEC. 204. REPORTING OF UNIFORM CLINICAL DATA SETS.
5	(a) Standards for Electronic Reporting of
6	Uniform Clinical Data Sets.—
7	(1) Promulgation of standards.—
8	(A) In general.—Not later than the
9	deadlines provided in paragraph (5), the Sec-
10	retary shall promulgate standards described in
11	paragraph (2) concerning the uniform clinical
12	data sets described in such paragraph.
13	(B) REVISION.—The Secretary may from
14	time to time revise the standards promulgated
15	under this paragraph.
16	(2) Contents of Standards.—The standards
17	promulgated under paragraph (1) shall include at
18	least the following:
19	(A) A definition of a uniform hospital clini-
20	cal data set, including a definition of the set of
21	comprehensive data elements, for use by utiliza-
22	tion and quality control peer review organiza-
23	tions.
24	(B) A definition of a uniform patient infor-
25	mation data set including data obtained at the

1	point of care, for use by utilization and quality
2	control peer review organizations with respect
3	to physician care.
4	(C) A specification of, and manner of pres-
5	entation of, the individual data elements of the
6	sets under this paragraph.
7	(D) Standards concerning the electronic
8	transmission of such data sets.
9	(E) Standards relating to confidentiality of
10	health information reported under this section,
11	which include the physical security of electronic
12	data and the use of keys, passwords,
13	encryption, and other means to ensure the pro-
14	tection of the confidentiality and privacy of
15	electronic data.
16	(F) Standards to ensure the suitability of
17	electronic data as evidence in a court of law.
18	(3) Coordination with standards for uni-
19	FORM ELECTRONIC CLAIMS DATA SET.—In establish-
20	ing standards under this subsection, the Secretary
21	shall ensure that—
22	(A) the development of the standards is co-
23	ordinated with the development of the stand-
24	ards for the uniform electronic claims data set

under section 203;

1	(B) the coding of the same data elements
2	under the uniform hospital clinical data set, the
3	uniform patient information data set, and the
4	uniform electronic claims data set is consistent;
5	and
6	(C) the standards under this subsection
7	are consistent, to the maximum extent prac-
8	ticable, with other standards existing at the
9	time the standards under this subsection are es-
10	tablished, including any standard set by the
11	American National Standards Institute.
12	(4) Consultation.—in establishing standards
13	under this subsection, the Secretary shall—
14	(A) consult with the American National
15	Standards Institute, health care providers,
16	health benefit plan sponsors, and other inter-
17	ested parties; and
18	(B) take into consideration the data set
19	used by the utilization and quality control peer
20	review program under part B of title XI of the
21	Social Security Act.
22	(5) Deadlines.—The Secretary shall promul-
23	gate standards described in paragraph (2) concern-
24	ing the uniform hospital clinical data set prior to the

expiration of the 1-year period beginning on the date

1	of the enactment of this Act. The Secretary shall
2	promulgate standards described in paragraph (2)
3	concerning the uniform patient information clinical
4	data set prior to January 1, 2001.
5	(b) Requirement for Application of Elec-
6	TRONIC RECORDS STANDARDS TO HOSPITALS.—
7	(1) As condition of medicare participa-
8	TION.—As of January 1, 2001, each hospital, as a
9	requirement of each participation agreement under
10	section 1866 of the Social Security Act, shall, in ac-
11	cordance with the standards promulgated under sub-
12	section (a)(1)—
13	(A) maintain clinical data included in the
14	uniform hospital clinical data set under sub-
15	section (a)(2)(A) in electronic form on all inpa-
16	tients;
17	(B) upon request of the Secretary or of a
18	utilization and quality control peer review orga-
19	nization (with which the Secretary has entered
20	into a contract under part B of title XI of such
21	Act), transmit electronically data requested
22	from such data set; and
23	(C) upon request of the Secretary, or of a
24	fiscal intermediary or carrier transmit elec-

1	tronically any data (with respect to a claim)
2	from such data set.
3	(2) Application of presentation and
4	TRANSMISSION STANDARDS TO ELECTRONIC TRANS-
5	MISSION TO FEDERAL AGENCIES.—Effective Janu-
6	ary 1, 2001, if a hospital is required under a Fed-
7	eral program to transmit a data element included in
8	the uniform hospital clinical data set that is subject
9	to a standard, promulgated under subsection (a)(1)
10	described in subparagraph (C) or (D) of subsection
11	(a)(2), the head of the Federal agency responsible
12	for such program (if not otherwise authorized) is au-
13	thorized to require the provider to present and
14	transmit the data element electronically in accord-
15	ance with such a standard.
16	(c) Limitation on Data Requirements Where
17	Standards In Effect.—
18	(1) IN GENERAL.—On or after January 1
19	2001, a health benefit plan sponsor may not require
20	for the purpose of utilization review or as a condi-
21	tion of providing benefits or making payments under
22	the plan provided, that a hospital—
23	(A) provide any data element not in the
24	uniform hospital clinical data set specified

- under the standards promulgated under subsection (a); or
- 3 (B) transmit or present any such data ele-4 ment in a manner inconsistent with such stand-5 ards applicable to such transmission or presen-6 tation.
 - (2) Compliance.—The Secretary may impose a civil money penalty on any health benefit plan sponsor that fails to comply with paragraph (1) in an amount not to exceed \$100 for each such failure. The provisions of section 1128A of the Social Security Act (other than the first sentence of subsection (a) and other than subsection (b)) shall apply to a civil money penalty under this paragraph in the same manner as such provisions apply to a penalty or proceeding under section 1128A(a) of such Act.
 - (3) APPLICATION TO MEDICARE PROGRAM.—Effective as of January 1, 2001, neither the Secretary, nor any carrier or fiscal intermediary, nor any utilization and quality control peer review organization may require, for the purpose of utilization review or as a condition of providing benefits or making payments under the medicare program, that a hospital—

1	(A) provide any data element not in the
2	uniform hospital clinical data set specified
3	under the standards promulgated under sub-
4	section (a); or
5	(B) transmit or present any such data ele-
6	ment in a manner inconsistent with such stand-
7	ards applicable to such transmission or presen-
8	tation.
9	(4) Application to medicaid program.—As
10	a condition for the approval of State plans under the
11	medicaid program and in accordance with regula-
12	tions of the Secretary, effective as of January 1,
13	2001, each such plan may not require that a hos-
14	pital, for the purpose of utilization review or as a
15	condition of providing benefits or making payments
16	under the plan—
17	(A) provide any data element not in the
18	uniform hospital clinical data set specified
19	under the standards promulgated under sub-
20	section (a), or
21	(B) transmit or present any such data ele-
22	ment in a manner inconsistent with such stand-
23	ards applicable to such transmission or presen-
24	tation.
25	(d) Preemption of State Quill Pen Laws.—

- (1) IN GENERAL.—Any provision of State law that requires medical or health insurance records (including billing information) to be maintained in written, rather than electronic, form is deemed to be satisfied if the records are maintained in an electronic form that meets standards established by the Secretary under paragraph (2).
 - (2) SECRETARIAL AUTHORITY.—Not later than 1 year after the date of the enactment of this Act, the Secretary shall issue regulations to carry out paragraph (1). The regulations shall provide for an electronic substitute that is in the form of a unique identifier (assigned to each authorized individual) that serves the functional equivalent of a signature. The regulations may provide for such exceptions to paragraph (1) as the Secretary determines to be necessary to prevent fraud and abuse, to prevent the illegal distribution of controlled substances, and in such other cases as the Secretary deems appropriate.
 - (3) EFFECTIVE DATE.—Paragraph (1) shall take effect on the first day of the first month that begins more than 30 days after the date the Secretary issues the regulations referred to in paragraph (2).

1 SEC. 205. UNIFORM HOSPITAL COST REPORTING.

2	Each hospital, as a requirement under a participation
3	agreement under section 1866(a) of the Social Security
4	Act for each cost reporting period beginning during or
5	after fiscal year 1996, shall provide for the reporting of
6	information to the Secretary with respect to any hospital
7	care provided in a uniform manner consistent with stand-
8	ards established by the Secretary to carry out section
9	4007(c) of the Omnibus Budget Reconciliation Act of
10	1987 and in an electronic form consistent with standards
11	established by the Secretary.
12	SEC. 206. USE OF TASK FORCES.
13	In adopting standards under this title, the Sec-
14	retary—
15	(1) shall take into account the recommenda-
16	tions of—
17	(A) current task forces, including at least
18	the Workgroup on Electronic Data Interchange,
19	National Uniform Billing Committee, the Uni-
20	form Claim Task Force, and the Computer-
21	based Patient Record Institute; and
22	(B) national organizations representing
23	health care financial managers; and
24	(2) shall provide that electronic transmission
25	standards are consistent, to the extent practicable,
26	with the applicable standards established by the Ac-

- 1 credited Standards Committee X-12 of the Amer-
- 2 ican National Standards Institute.

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